

ORG UNIT: 9000

BUDGET: Parks

FINANCE & AUDIT COMMITTEE HEARING DATE: October 22, 2008

AUDIO: Org 9000

STAFF PRESENT:

County Board: Steve Cady
Julie Esch

Department of Administrative Services: Steve Kreklow
John Ruggini

County Executive: Tim Russell

APPEARANCES: Sue Black, Director, Parks, Recreation and Culture
Josh Fudge, Budget Manager, Parks
Supervisor Gerry Broderick, District 3
Supervisor John Weishan, Sr. District 16
Supervisor Toni Clark, District 2
Supervisor Paul Cesarz, District 9

The following registered to speak against proposed budget:

Robert Ruesch, Hales Corners Village President
Laurie Alabano, Preserve Our Parks
Lynne Burke, Parks Artist
Jim Goulee, The Park People
John Lunz, Preserve Our Parks
Charlie Kamps, Preserve Our Parks
Kurt Zunker, President AFSCME Local 882
Eileen Volaitis, Friend of Hales Corners Pool
Mary Weidenfiller, Friends of Hales Corners Pool
William Lynch, Center for Resilient Cities
Mike Johnson, Mc Boat Organization

The Committee came to order at approximately 1 p.m. A roll was taken with all members present as follows: Supervisors Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair).

The speakers were allowed to voice their opinions. These included the lack of dedicated knowledgeable employees, abolishment of positions, marina fees, parking meters on the lakefront, parks deterioration and unemployment compensation.

Ms. Esch gave a summation of the differences of amendments 1A031, 1A034 and 1A022 offered below.

A lengthy discussion ensued regarding the merits and weaknesses of each amendment.

AMENDMENT BY SUPERVISORS BRODERICK, JURSIK, LARSON, DIMITRIJEVIC AND COGGS (1A031) To amend the County Executive's 2009 Recommended Budget for Org.

Unit No. 9000 – Department of Parks, Recreation and Culture, by increasing expenditures \$2,381,250 and by decreasing revenues \$638,000, for a net tax levy increase of \$3,019,250, as follows:

- Restore the 48.0 FTE Park Maintenance Worker 2 positions; unfund 4.0 FTE Park Maintenance Worker 2 positions; maintain seasonal staff at the 2008 Adopted Budget level; and deny the creation of 1.0 FTE Clerical Specialist (HR) NR, 9.21 FTE Park Worker 2 (Seas) and 4.61 FTE Horticulturalist I (Seas) positions, and decrease unemployment compensation by \$119,000 as follows:

~~"The Department abolishes unfunds 48.0 FTE Park Maintenance Worker 2 positions (4.0 FTE that are vacant and 44.0 FTE are filled) that provide approximately 89,000 work hours annually. Abolishing these positions results in a salary and active fringe benefit cost reduction of \$2,978,057.~~

~~These full time employees will be replaced by 115,000 hours of seasonal labor. In order to accomplish this, Parks is restructuring its seasonal staff allocation by \$1.15 million over its 2008 internally funded level.~~

~~A significant component of this reallocation of seasonal staff is the creation of 9.21 FTE Park Worker 2 (Seas) positions for salary cost increase of \$324,626. Also, 4.61 FTE Horticulturalist I (Seas) positions are created for a salary cost increase of \$162,487.~~

~~Support staff is added to train the additional seasonal staff. 1.0 FTE Clerical Specialist (HR) NR is created to perform these duties for salary and active fringe benefit costs \$57,425."~~

- Deny the consolidation of the King and Kosciuszko Community Centers by restoring 2.0 FTE Community Center Manager positions for a salary and active fringe benefit cost of \$148,980 and denying the creation of 1.0 FTE Community Outreach Coordinator for a salary and active fringe benefit cost of \$100,600, as follows:

~~"Management operations for the King and Kosciuszko Community Centers are consolidated in order to realize management efficiencies while providing a salary and active fringe benefit savings of \$48,380.~~

- ~~o 2.0 FTE Community Center Supervisor positions are maintained as is.~~
- ~~o Kosciuszko Community Centers: 1.0 FTE Community Center Manager positions is abolished for salary and active fringe benefit savings of \$74,490.~~
- ~~o King Community Center: 1.0 FTE Community Center Manager position is abolished upon vacancy for salary and active fringe benefit savings of \$74,490.~~
- ~~o 1.0 FTE Community Outreach Coordinator position is created in order to~~

~~consolidate the former Community Center Manager positions for salary and active fringe benefit cost \$100,600."~~

- Restore the positions of 1.0 FTE Office Assistant 3 position (\$59,244); 1.0 FTE Special Events Coordinator position (\$68,906); 1.0 FTE Horticulturalist I position (\$63,120); 1.62 FTE Horticulturalist 2 (Seas) positions (\$57,100); 1.0 FTE Parks Artist position (\$60,342), as follows:

~~"The following positions are abolished: 1.0 FTE Office Assistant 3 position (\$59,243); 1.0 FTE Special Events Coordinator position (\$68,904); 1.0 FTE Horticulturalist I position (\$63,120); 1.62 FTE Horticulturalist 2 (Seas) positions (\$72,721); 1.0 FTE Parks Artist position (\$60,342)."~~

- Increasing expenditures \$94,369 by creating one position of Parks Marketing Public Relations Coordinator (Pay Range 22) and one position of Parks Marketing Assistant (Pay Range 17), to be offset with revenues of \$142,997 from the marketing of Parks programs for a zero net tax levy increase.
- Increasing expenditures \$25,000 by abolishing the vacant position of Landscape Architect 3 and creating a position of Chief of Administration.
- Increase funding for Capital Outlay to \$502,500 for a tax levy increase of \$250,000: ~~"Capital Outlay (i.e., major maintenance) is reduced by \$665,521 from the 2008 Adopted Budget to \$252,500."~~
- Provide more County Board oversight of privatizing Parks Department concessions operations:
"In an effort to explore opportunities to increase customer selection, improve service, and reduce costs while increasing revenues, the Parks Department is committed to seeking vendors to provide food and beverage services for its recreational-based facilities throughout 2009 and into the future. Prior to execution of contracts for private concessions, the Parks Director shall submit the contract to the Parks, Energy and Environment Committee and County Board for review and approval."
- Provide a maximum fee increase of 10%.
"The Director of Parks, Recreation and Culture will have the flexibility to adjust any park fee a maximum of 10% over approved levels in order to respond in a timely manner to changing market competition, weather conditions, seasonal needs and special events in an overall effort to maximize the revenue generated by the Milwaukee County Park System.
- Decrease County green fees and McKinley Boat launch and Slip Fees by 12.5% for a total increase of 3.5%, as follows:
"All County Green Fees increase by ~~\$3.00~~1.50/per 9-hole round. An additional

~~\$1,070,000~~ 642,000 in revenue is anticipated."

"All McKinley Boat launch and Slip Fees increase by ~~163.5%~~ 3.5%. An additional ~~\$270,000~~ 33,750 in revenue is anticipated."

This amendment would increase tax levy by \$3,019,250.

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
9000	9000	\$2,381,250	\$(638,000)	\$3,019,250
TOTALS:		\$2,381,250	\$(638,000)	\$3,019,250

ACTION BY: (Johnson) Approve the above amendment 1A031. 5-2

AYES: Thomas, Johnson, West, Jursik and Coggs (Chair) – 5

NOES: Mayo and Schmitt - 2

EXCUSED:

AMENDMENT BY SUPERVISOR SCHMITT (1A034) To amend the County Executive's 2009 Recommended Budget for Org. Unit No. 9000 – Department of Parks, Recreation and Culture, by decreasing expenditures \$1,239,982 and by decreasing revenues \$764,897, for a net tax levy increase of \$2,004,879, as follows:

- Restore the 24.0 FTE Park Maintenance Worker 2 positions; unfund 2.0 FTE Park Maintenance Worker 2 positions; maintain seasonal staff at the 2008 Adopted Budget level; and deny the creation of 1.0 FTE Clerical Specialist (HR) NR, 9.21 FTE Park Worker 2 (Seas) and 4.61 FTE Horticulturalist I (Seas) positions, and decrease unemployment compensation by \$119,000 as follows:

~~"The Department abolishes 4824.0 FTE Park Maintenance Worker 2 positions (4.0 FTE are vacant and 44.0 FTE are filled) that provide approximately 89,000 44,500 work hours annually. Abolishing these positions results in a salary and active fringe benefit cost reduction of \$2,978,057.~~

~~These full-time employees will be replaced by 115,000 hours of seasonal labor. In order to accomplish this, Parks is restructuring its seasonal staff allocation by \$1.15 million over its 2008 internally funded level.~~

~~A significant component of this reallocation of seasonal staff is the creation of 9.21 FTE Park Worker 2 (Seas) positions for salary cost increase of \$324,626. Also, 4.61 FTE Horticulturalist I (Seas) positions are created for a salary cost increase of \$162,487.~~

~~Support staff is added to train the additional seasonal staff. 1.0 FTE Clerical Specialist (HR) NR is created to perform these duties for salary and active fringe benefit costs \$57,425."~~

- Restore the positions of 1.0 FTE Office Assistant 3 position (\$59,244); 1.0 FTE Special Events Coordinator position (\$68,906); 1.0 FTE Horticulturalist I position (\$63,120); 1.62 FTE Horticulturalist 2 (Seas) positions (\$57,100); 1.0 FTE Parks Artist position (\$60,342), as follows:

~~"The following positions are abolished: 1.0 FTE Office Assistant 3 position (\$59,243); 1.0 FTE Special Events Coordinator position (\$68,904); 1.0 FTE Horticulturalist I position (\$63,120); 1.62 FTE Horticulturalist 2 (Seas) positions (\$72,721); 1.0 FTE Parks Artist position (\$60,342)."~~

- Provide more County Board oversight of privatizing Parks Department concessions operations:

"In an effort to explore opportunities to increase customer selection, improve service, and reduce costs while increasing revenues, the Parks Department is committed to seeking vendors to provide food and beverage services for its recreational-based facilities throughout 2009 and into the future. Prior to execution of contracts for private concessions, the Parks Director shall submit the contract to the Parks, Energy and Environment Committee and County Board for review and approval."

- Provide a maximum fee increase of 10%.

"The Director of Parks, Recreation and Culture will have the flexibility to adjust any park fee a maximum of 10% over approved levels in order to respond in a timely manner to changing market competition, weather conditions, seasonal needs and special events in an overall effort to maximize the revenue generated by the Milwaukee County Park System.

- County Green Fees decrease, golf cart rentals increase by \$1, pavilion rentals increase by \$5/hour, picnic area rental increase by \$5 and admission to the Mitchell Park Domes increases by \$0.50 as follows:

~~"All County Green Fees for Premium and Gold level courses increase by \$31.00/ per 9-hole round, for Silver level courses by \$0.75/per 9-hole round and for Par 3 courses by \$0.50-\$3.00/per 9-hole round. Golf cart rentals increase \$1.00. An additional \$1,070,000-347,265 in revenue is anticipated."~~

"Other revenues are increased. Pavilion rentals increase by \$5/hour for a revenue increase of 50,000, picnic area rentals increase by \$5 for a revenue increase of \$15,000 and Mitchell Park Domes admissions fees increase \$0.50 for all admissions for a revenue increase of \$80,000."

~~"All McKinley Boat launch and Slip Fees increase by 163.5% for residents and 7% for non-residents. An additional \$270,000-187,162 in revenue is anticipated."~~

This amendment would increase tax levy by \$2,004,879.

Org. No.	Department	Expenditure	Revenue	Tax Levy
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	(or Capital Project)		(or Bonds*)	
9000	9000	\$1,239,982	\$(764,897)	\$2,004,879
TOTALS:		\$1,239,982	\$(764,897)	\$2,004,879

ACTION BY: (Schmitt) Approve the above amendment 1A034. 1-6

AYES: Schmitt – 1

NOES: Thomas, Mayo, Johnson, West, Jursik and Coggs (Chair) - 6

EXCUSED:

Motion failed.

AMENDMENT BY SUPERVISOR WEISHAN (1A022) To amend the County Executive's 2009 Recommended Budget for Org. Unit No. 9000 – Parks Department, by restoring 34.0 FTE positions of Park Maintenance Worker 2, abolishing 2.0 FTE positions of Park Patrol, abolishing 2.5 FTE positions of Park Patrol Seasonal and decreasing seasonal hours for Park Maintenance Worker 2 positions for a tax levy increase of \$1,571,759, as follows:

Title	Actions	FTE	Salary, Social Security and Active Benefits
Park Maintenance Worker 2	Restore	34.0	\$2,127,915
Park Patrol	Abolish	2.0	\$(93,796)
Park Patrol (Seasonal)	Abolish	2.5	\$(67,596)
Seasonal Hours	Decrease Funding		\$(394,764)
Total			\$1,571,759

This amendment would increase tax levy by \$1,571,759

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
9000	Parks Department	\$1,571,759	\$0	\$1,571,759
TOTALS:		\$1,571,759	\$0	\$1,571,759

ACTION BY: (Mayo) Approve the above amendment 1A022. 3-4

AYES: Thomas, Mayo and Schmitt – 3

NOES: Johnson, West, Jursik and Coggs (Chair) - 4

EXCUSED:

Motion failed.

The Committee moved forward to consider the balance of the amendments for the Parks budget.

Supervisor West requested her amendments 1A036 and 1A028 be withdrawn. It was so ordered.

AMENDMENT BY SUPERVISOR WEST (1A014) To amend the County Executive's 2009 Recommended Budget for Org. Unit No. 9000 – Parks Department, by increasing tax levy \$15,200 for bench seating and planters at the Walker's Square Park Pavilion.

This amendment would increase tax levy by \$15,200.

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
9000	Parks Department	\$15,200	\$0	\$15,200
TOTALS:		\$15,200	\$0	\$15,200

ACTION BY: (West) Approve the above amendment 1A014. 3-4

AYES: Johnson, West and Coggs (Chair) – 3

NOES: Thomas, Mayo, Schmitt and Jursik - 4

EXCUSED:

Motion failed.

Supervisor Coggs requested her amendment 1A027 be withdrawn. It was so ordered.

AMENDMENT BY SUPERVISOR BRODERICK (1A029) To amend the County Executive's 2009 Recommended Budget for Org. Unit No. 9000 – Parks Department, by decreasing revenues \$405,000 and decreasing expenditures \$40,500 by denying parking meters along Lincoln Memorial Drive, for a tax levy increase of \$364,500.

- Deny the installation of parking meters along Lincoln Memorial Drive for a revenue decrease of \$364,500.

~~"Installation of parking meters along Lincoln Memorial Drive will provide an additional \$405,000 in revenue. Net revenues from the parking meters will fund Parks lakefront services along Lincoln Memorial Drive. In particular, \$65,000 of parking meter revenue is dedicated to fund salary expenses for Lifeguards at Bradford Beach."~~

~~Maintenance, installation, and management of the parking meters shall be provided by a private vendor at a cost of \$40,500. Parking meter revenues will offset these costs."~~

This amendment would increase tax levy by \$364,500.

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
9000	Parks Department	\$(40,500)	\$(405,000)	\$364,500
TOTALS:		\$(40,500)	\$(405,000)	\$364,500

Discussion ensued regarding destroying the beauty of the lakefront with meters, accessibility of parks, use of proposed revenue, enforcement of citations and the overall lack of full disclosure of concepts in this budget.

Supervisor Coggs said that this subject is not closed but needs more work with clarity on the questions that were raised.

ACTION BY: (Mayo) Approve the above amendment 1A029. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

AMENDMENT BY SUPERVISOR CLARK (1A032) To amend the County Executive's 2009 Recommended Budget for Org. Unit No. 9000 – Parks Department, by decreasing fees at the deep well pools to \$1.50 for juniors and maintaining the 2008 indoor pool pass fee of \$185 for seniors for a revenue decrease of \$100,000.

- "Pool Admissions increase to \$1.50 for juniors and Annual/ Comprehensive Pass' increase in order to encourage the purchase of the \$10.00, \$15.00, and \$25.00 annual passes, which are more economical. The seasonal pass for indoor pools remains at 2008 levels for seniors. An additional ~~\$285,000~~185,000 in revenue is anticipated."

This amendment would increase tax levy by \$100,000.

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
9000	Parks Department	\$0	(\$100,000)	\$100,000
TOTALS:		\$0	(\$100,000)	\$100,000

ACTION BY: (Johnson) Approve the above amendment 1A032. 3-4

AYES: Thomas, Johnson and Coggs (Chair) –3

NOES: Mayo, Schmitt, West and Jursik –4

EXCUSED:

Motion failed.

AMENDMENT BY SUPERVISORS WEISHAN AND DIMITRIJEVIC (1A033) To amend the County Executive's 2009 Recommended Budget for Org. Unit No. 9000 – Parks Department, by decreasing fees at the deep well pools to the 2008 levels for a tax levy increase of \$140,227.

This amendment would increase tax levy by \$140,227.

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
9000	Parks Department	\$0	\$140,227	\$140,227
TOTALS:		\$0	\$140,227	\$140,227

ACTION BY: (Johnson) Approve the above amendment 1A033. 2-5

AYES: Johnson and Coggs (Chair) –2

NOES: Thomas, Mayo, Schmitt, West and Jursik -5

EXCUSED:

Motion failed.

AMENDMENT BY SUPERVISOR COGGS (1A012) To amend the County Executive's 2009 Recommended Budget for Org. Unit No. 9000 – Department of Parks, by inserting the following language into the narrative:

- ~~An appropriation of \$50,000 is allocated to provide the King and Kosciuszko Community Centers with \$25,000 each for recreation and/or exercise equipment. The Parks Director will provide the Committee on Parks, Energy and Environment a listing of recommended equipment prior to procurement in 2009.~~

This amendment has a \$50,000 tax levy impact.

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
9000	Parks Department	\$50,000	\$0	\$50,000
TOTALS:		\$50,000	\$0	\$50,000

ACTION BY: (West) Approve the above amendment 1A012. 4-3

AYES: Thomas, Johnson, West and Coggs (Chair) –4

NOES: Mayo, Schmitt, and Jursik -3

EXCUSED:

A lengthy discussion ensued on amendment 1A035 regarding the Hales Corners pool. Support was favorable if Supervisor Cesarz presented his request a different way. The Committee applauds Supervisor Cesarz and the community's comment to keep the pool

open.

Supervisor Cesarz requested his amendment 1A035 be withdrawn. It was so ordered.

Upon completion of hearing all budget amendments pertaining to the Parks budget, a vote was taken on the 9000 budget as amended.

ACTION BY: (Johnson) Approve the Parks 9000 budget as amended. 5-2

AYES: Thomas, Johnson, West, Jursik and Coggs (Chair) – 5

NOES: Mayo and Schmitt -2

EXCUSED:

ACTION BY: (Mayo) Lay over the Parks ordinance until a latter day to incorporate and reflect the Committee actions including amendments. 7-0

AYES: Thomas, Mayo, Schmitt Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

Carol Mueller

Committee Clerk

Committee on Finance and Audit

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ORG UNIT: WP – Parks, Recreation and Culture

BUDGET: Capital Projects Parks

FINANCE & AUDIT COMMITTEE HEARING DATE: October 22, 2008

AUDIO: WP (see notes below on specific file names)

STAFF PRESENT:

County Board: Steve Cady
Julie Esch

Department of Administrative Services: Steve Kreklow
John Ruggini

County Executive: Tim Russell

APPEARANCE: Sue Black, Director, Parks, Recreation and Culture

Audio file WP057

Ms. Black spoke to the Committee on the inclusion of Dog Parks in most major cities. The dog parks are revenue-generating projects.

Supervisor Mayo requested his amendments 1B006 and 1B005 be withdrawn. It was so ordered.

The balance of amendments for this budget was considered.

AMENDMENT BY SUPERVISORS DIMITRIJEVIC AND CLARK (1B001) To amend the County Executive's 2009 Recommended Capital Improvements Budget for Capital Project WP057, Dog Park Phase II, by modifying the narrative on page 107 as follows:

~~This project consists of constructing two or three Exercise Areas around Milwaukee County. The specific sites will be reviewed in a public informational meeting, and presented to the County Board for review and approval.~~

This amendment has a \$0 tax levy impact.

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
WP057 – Capital	Dog Park Phase II	\$0	\$0	\$0
TOTALS:		\$0	\$0	\$0

ACTION BY: (Mayo) Approve amendment 1B001 as noted above. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

AMENDMENT BY SUPERVISOR WEISHAN (1B002) To amend the County Executive's 2009 Recommended Capital Improvements Budget for WP057 – Dog Park Phase II and New Parks Capital, by decreasing general obligation bonding \$244,800 and decreasing investment earnings by \$3,600 in WP057 and increasing general obligation bonding \$244,800 and increasing investment earnings \$3,600 in New Parks Capital for a zero net increase in general obligation bonds and investment earnings as follows:

- Dog Park Phase II – This appropriation is eliminated.
- New Parks Capital – This appropriation will be used for capital maintenance in the Parks System based on a priority ranking determined by the Parks Department. The Parks Department shall submit a priority ranking for expenditure of this appropriation at the January 2009 meeting of the Committee on Parks, Energy and Environment.

This amendment would result in a zero net general obligation bonding and investment earnings impact.

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
WP057	Dog Park Phase II	(\$248,400)	(\$248,400)	\$0
New Parks Capital	Parks Department	\$248,400	\$248,400	\$0
TOTALS:		\$0	\$0	\$0

ACTION BY: (Mayo) Deny amendment 1B002. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

ACTION BY: (Mayo) Approve the WP057 Capital Budget as amended. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

Audio file WP069

ACTION BY: (West) Approve Capital Improvement Budget WP069 as recommended by the County Executive. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

Audio file WP105

ACTION BY: (Johnson) Approve the Parks, Recreation, and Culture WP105 Capital Budget as recommended by the County Executive. 6-0

AYES: Thomas, Schmitt, Johnson, West, Jursik and Coggs (Chair) –6

NOES: 0

EXCUSED: Mayo -1

Audio file WP167

ACTION BY: (Johnson) Approve the Parks, Recreation, and Culture WP167 Capital Budget as recommended by the County Executive. 6-0

AYES: Thomas, Schmitt, Johnson, West, Jursik and Coggs (Chair) –6

NOES: 0

EXCUSED: Mayo -1

Audio file Estabrook Dam

Supervisor Lipscomb asked the Committee to consider his amendment 1B004 on the repairs and maintenance of the Estabrook Dam (new capital project).

After a lengthy discussion on the issues surrounding the dam and testimonial from residents and supporters of the amendment it was suggested that this item be forwarded to Corporation Counsel for an opinion.

ACTION BY: (Mayo) Refer amendment 1B004 to DAS, staff and Corporation Counsel. Get a legal opinion from Corporation Counsel. Have staff assist Supervisor Lipscomb to get better estimates of the associated costs and for reconsideration before the sale of the bonds in 2009. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

Ms. Esch suggested this item could be considered on a future Parks, Energy and Environment Committee agenda. There is a possibility to partner with the Department of Natural Resources to get this accomplished.

Supervisor Lipscomb requested his amendment 1B004 be withdrawn. It was so ordered.

Carol Mueller

Committee Clerk

Committee on Finance and Audit

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ORG UNIT: WO – Other County Agencies

BUDGET: Capital Projects Other County Agencies

FINANCE & AUDIT COMMITTEE HEARING DATE: October 22, 2008

AUDIO: WO (see notes below on specific projects)

STAFF PRESENT:

County Board: Steve Cady
Julie Esch

Department of Administrative Services: Steve Kreklow
John Ruggini

County Executive: Tim Russell

Audio file WO030

ACTION BY: (Johnson) Approve the WO030 Capital Budget as recommended by the County Executive. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED: 0

Audio file WO060, WO061 and WO950

ACTION BY: (Mayo) Approve the WO060 and WO950 Capital Budgets as recommended by the County Executive. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED: 0

Mr. Cady informed the Committee of the report in their packets titled Parkway Road Condition Report Analysis. Items highlighted in red are rated 40 or less and should be reconstructed as soon as possible.

ACTION BY: (Mayo) Approve the WO061 Capital Budget as recommended by the County Executive. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED: 0

Audio file WO112

AMENDMENT BY SUPERVISOR MAYO (1B007) To amend the County Executive's 2009 Recommended Capital Improvements Budget for W0112 – Fleet Equipment Acquisition, by increasing general obligation bonding \$250,000 to purchase a replacement pavement marking machine for the Department of Transportation and Public Works – Highway Maintenance Division. To the extent that this machine is used to perform services on State trunk highways and the freeway system, that portion of the purchase cost (i.e. depreciation) of the pavement marking machine is eligible for 100% reimbursement from the State of Wisconsin.

This amendment would increase bonding by \$250,000.

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
W0112	Fleet Equipment Acquisition	\$250,000	\$250,000	\$0
TOTALS:		\$250,000	\$250,000	\$0

ACTION BY: (Mayo) *Approve the amendment 1B007 as noted above. 6-1*

AYES: Thomas, Mayo, Schmitt, Johnson, West, and Coggs (Chair) – 6

NOES: Jursik - 1

EXCUSED: 0

ACTION BY: (Mayo) *Approve the Capital Budget W0112 as amended. 6-1*

AYES: Thomas, Mayo, Schmitt, Johnson, West, and Coggs (Chair) – 6

NOES: Jursik - 1

EXCUSED: 0

Carol Mueller

Committee Clerk

Committee on Finance and Audit

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ORG UNIT: 5070

BUDGET: DTPW – Transportation Services

FINANCE & AUDIT COMMITTEE HEARING DATE: October 22 2008

AUDIO: Org 5070

STAFF PRESENT:

County Board: Steve Cady
Julie Esch
Department of Administrative Services: Steve Kreklow
John Ruggini
County Executive: Tim Russell

APPEARANCE: George Torres, Director, Transportation and Public Works

ACTION BY: (Mayo) Approve the budget as recommended by the County Executive 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

Carol Mueller

Committee Clerk

Committee on Finance and Audit

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ORG UNIT: 5100 & 5300

BUDGET: DTPW – Transportation Services

FINANCE & AUDIT COMMITTEE HEARING DATE: October 22 2008

AUDIO: Org 5100 & 5300

STAFF PRESENT:

County Board: Steve Cady
Julie Esch
Department of Administrative Services: Steve Kreklow
John Ruggini
County Executive: Tim Russell

APPEARANCES: Supervisor Toni Clark, District 2
Registered to speak
Kurt Zunker, President AFSCME Local 882

AMENDMENT BY SUPERVISOR MAYO (1A026) To amend the County Executive's 2009 Recommended Budget for Org. Unit No. 5100 – Department of Transportation and Public Works – Highway Maintenance, by denying the outsourcing of right-of-way mowing services and pavement marking services by amending the narrative language on page 5100-3 as follows:

- *Median and right-of-way mowing services on county trunk highways will be reviewed by staff in 2009 to determine if other provided through partnerships with local municipalities are interested in partnering to reduce costs. and other entities. 3.0 FTE Highway Maintenance Worker positions are abolished and replaced with 1.5 FTE Highway Maintenance Worker (Temporary) positions. This initiative generates a 2009 budgetary savings of approximately \$16,256 from salary and active fringe savings and equipment and fuel reductions.*
- *The Division will ~~discontinue~~ its pavement marking services on state and county trunk highways. The Division will contract with local providers to perform this function on county trunk highways. Although there is an initial cost to implement this initiative, the larger savings comes from the ability to forgo the purchase of new pavement marking equipment in 2009 estimated at \$250,000. First year costs for this initiative include abolishing 3.0 FTE Highway Maintenance 3 Worker positions and replacing with 1.5 FTE Highway Maintenance Worker (Temporary) positions, unemployment and contractor fees. This results in a first year cost of \$51,765.*

This amendment would decrease tax levy by \$19,153.

Org. No.	Department	Expenditure	Revenue	Tax Levy
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	(or Capital Project)		(or Bonds*)	
5100	DTPW-Highway Maintenance	\$96,351	\$115,504	(\$19,153)
TOTALS:		\$96,351	\$115,504	(\$19,153)

ACTION BY: (Mayo) Approve amendment 1A026 as noted above. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

AMENDMENT BY SUPERVISOR CLARK (1A023) To amend the County Executive's 2009 Recommended Budget for Org. Unit No. 5300 – Department of Transportation and Public Works – Fleet Management, by denying the outsourcing of fleet maintenance operations and restoring necessary appropriations and departmental crosscharges by modifying the budget highlights as follows:

- Personal Services decreases \$1,213,105, from \$4,975,519 to \$3,762,414. This is largely due to an initiative to transfer General Mitchell International Airport staff and fleet to the airport for oversight.
- The airport initiative includes the transferring of 8.0 FTE Auto & Equipment Service Tech positions, 1.0 FTE Auto & Equipment Service Supervisor position and 1.0 FTE Auto & Equipment Tech In Charge position to the newly created Airport Division. As part of this transition the equipment and related costs are also transferred. The total estimated cost reduction for Fleet Management is \$ 1,087,654.
- The Division is changed from an internal service fund to a general fund. The transition to a general fund generates various savings for the Division.
 - OPEB costs are eliminated for a savings of \$629,928.
 - Compensated Absences are no longer accrued for, generating a savings of \$52,900.
 - Direct Labor and Fringe Benefit Transfers are reduced to \$0 from \$10,500 and \$19,285, respectively.
 - Depreciation (\$2,056,371) and Interest Allocation (\$416,428) remain budgeted in the Division, but are shown as a cross-charge and abatement. This action allows the division to continue recouping funds paid for fleet equipment and vehicles.
- For 2009, funding for motor vehicle parts increases \$45,933, from \$1,200,239 to \$1,246,172 and funding for direct repairs through external vendors increases \$54,094 from \$245,906 to \$300,000.
- Budgeted revenue from the sale of fixed assets associated with the Fleet auction

decreases \$ 175,656, from \$ 200,656 to \$ 25,000. This adjustment is intended to bring budgeted revenue closer to anticipated revenue.

- ~~To improve the condition and sustainability of the County's fleet, maintenance operations will be administered and operated by a third party service provider. This transition will occur in June 2009 and provides a decrease of \$3,695,284 in total expenditures from \$10,477,421 to \$6,782,137. Long term budgetary savings are expected to result from the restructuring of the Fleet Management Division.~~
- ~~The fixed cost of \$1,920,000 for administering the contract is budgeted in the Fleet Management Division. Included in this estimate is the cost of preventative maintenance on County vehicles and equipment (e.g. oil changes), labor costs (applied, unapplied, overtime), service vehicle expenses, facility maintenance, liability insurance, other vendor overhead costs and other costs associated with equipment shop equipment and tool maintenance.~~
- ~~In addition to a fixed cost, the County has budgeted for a variable cost related to maintenance and repair of vehicles. These costs are budgeted in every vehicle owning or leasing department and total \$3,727,818. The maintenance and repair allocation for each department was based on actual 2007 experience and will be used to pay directly for the actual costs of equipment and vehicle repairs.~~

~~The Fleet Management Division budgeted revenue associated with these costs in the amount of \$1,776,021 for the maintenance services it will provide from January 1 until May 31. Departments are expected to budget maintenance and repair within their allotment.~~

- ~~The following staffing changes occur as a result of the transition.~~
 - o ~~Staffing changes that occur on January 1 are the transfer of 8.0 FTE Auto & Equip Service Tech positions, 1.0 FTE Auto & Equip Service Tech In Charge position and 1.0 FTE Auto & Equip Supervisor position to General Mitchell International Airport. This results in a salary and active fringe savings of \$715,605. The equipment and related costs are also transferred. The total estimated cost reduction for Fleet Management is \$1,087,654.~~
 - o ~~Additionally, 1.0 FTE Fiscal Assistant 2 vacant position, 0.27 FTE Park Worker (Seasonal) position and 1.0 FTE Auto & Equip Technician and Auto & Equipment Attendant (both unfunded and vacant) positions are abolished. This results in a salary and active fringe savings of \$60,470 63,700.~~
 - o ~~The Division remains at 2008 staffing levels (less the position changes listed above) until June 30. To account for the transition to a third party maintenance provider, 36.0 FTE positions are fully funded for half of the year. The salary and active fringe~~

~~savings is \$1,239,768. Anticipating that not all employees will seek or be offered employment with the County's third party maintenance provider, the Division has budgeted \$240,092 in unemployment costs.~~

- ~~o The Division will continue to employ County staff for contract management, billing oversight and technical services for County fleet users, including: 1.0 FTE Fleet Director position, 1.0 FTE Fleet Coordinator position, 1.0 FTE Accountant 3 position, 1.0 FTE Fiscal Assistant 2 position, 1.0 FTE Administrative Specialist position, and 1.0 FTE Facilities Maintenance Worker position.~~
- ~~• The Division is changed from an internal service fund to a general fund to reflect that the Division will no longer provide direct maintenance services to County fleet users after the transition occurs. The transition to a general fund generates various savings for the Division.~~
 - ~~o OPEB costs are eliminated for a savings of \$629,928.~~
 - ~~o Compensated Absences are no longer accrued for, generating a savings of \$52,900.~~
 - ~~o Direct Labor and Fringe Benefit Transfers are reduced to \$0 from \$10,500 and \$19,285, respectively.~~
 - ~~o Depreciation and Interest Allocation are no longer budgeted in the Division. This provides a savings of \$3,070,878 and \$416,428, respectively. This savings is offset by revenue reductions of the same amounts in the Debt and Depreciation budget.~~
- ~~• Appropriations for Commodities are decreased by \$614,550 from \$1,283,478 to \$668,928. As a result of the transition to a third party maintenance provider, the Division will no longer purchase parts or maintain a parts inventory. The Division has \$600,000 budgeted to purchase the parts necessary while maintenance and repair are provided in house. This is a \$600,239 reduction from 2008. The appropriations for sundry materials and tools and equipment repair have been reduced to account for the transition, providing an additional savings of \$11,837.~~
- ~~• Services appropriations increase \$1,901,657 in 2009. This increase is largely due to the \$1,900,000 appropriated for fixed third party maintenance provider costs. Other reductions and increases have been made:~~
 - ~~o A Vehicle and Equipment repair allotment of \$21,386 has been budgeted for the second half of the year. (A \$21,386 crosscharge and abatement are budgeted to account for maintenance services Fleet will provide to itself during the first half of the year.)~~
 - ~~o Laundry and Dry Cleaning and Medical Service Fees accounts are reduced by half to~~

~~reflect the elimination of maintenance services provided in the second half of the year.~~

- ~~o The budgeted amount for Heat is increased \$61,477 from \$196,000 to \$257,477 to reflect the rising costs of energy.~~
- ~~o The Outside Services account is reduced by \$108,606 from \$254,906 to \$137,300. The appropriation will provide Fleet Management with the expenditure authority to contract out for necessary services during the first half of the year.~~
- Revenues are reduced by \$8,626,400 from \$10,477,421 to \$1,851,021. This reduction reflects the elimination of the Fleet Management crosscharge to County departments. Fleet Management will not use the crosscharge mechanism, but will directly charge each department for its costs of services performed during the first six months of 2009. These revenues are estimated at \$1,776,021. Additionally, the Division anticipates revenues from the sale of scraps and its remaining parts inventory after the transition to a third-party maintenance provider.
- Starting in 2007, the costs of fuel have been budgeted in individual department budgets. Fuel for 2009 is again budgeted in individual departments. The Fleet Management Division budgeted fuel at \$3.75/gallon for lead-free and \$4.21/gallon for diesel #2. The 2009 budgeted amount of \$34,386 is \$5,976 less than the 2008 amount.
- As a result of the 2009 reorganization of the Fleet Management Division, vehicle owning and leasing departments no longer pay Fleet space rental costs. Overhead costs associated with operating and maintaining Fleet owned buildings are now budgeted centrally in the Fleet Management Division. This restructuring results in a decrease of Indirect Revenue for Fleet Management of \$453,408.
- Vehicle owning or leasing departments are required to utilize Fleet Management and/or the service provider designated by Fleet Management for all preventative maintenance and repairs. Departments must obtain Fleet Management approval for the use of all non-approved vendors.
- Vehicle owning or leasing departments will only utilize vendor contracts managed through Fleet Management in the acquisition of vehicles and equipment. Departments, however, retain the expenditure authority and final decision authority.
- Fleet Management maintains responsibility for the County's motor pool. Departments using vehicles from the motor pool will be charged the standard mileage rate as issued by the Internal Revenue Service. Fleet Management is only expected to service and repair normal wear and tear of motor pool vehicles. It shall not be held accountable for repairs beyond those considered normal. User departments causing damage beyond the normal wear and tear will be responsible for such costs.

- ~~Although the Fleet Management Division will continue to maintain the motor pool, it will provide economical alternatives for departments needing access to vehicles and equipment less frequently.~~
- In 2009, \$913,800 is budgeted in the Capital Improvements Budget for replacement equipment. Replacement equipment is budgeted for the Sheriff's Department, Parks and other County departments. All departments receiving replacement equipment are required to turn in used equipment unless, as required, the department has obtained County Board approval to retain the old vehicles.
- *The Fleet Management Division will implement a 10 percent reduction in the size of the County's fleet in order to identify and eliminate pieces of equipment that are inordinately expensive to operate and maintain.*
- All departments are required to operate within their expenditure appropriations and their overall budgets. Pursuant to Section 59.60(12), Wisconsin Statutes, "No payment may be authorized or made and no obligation incurred against the county unless the county has sufficient appropriations for payment. No payment may be made or obligation incurred against an appropriation unless the director first certifies that a sufficient unencumbered balance is or will be available in the appropriation to make the payment or to meet the obligation when it becomes due and payable. An obligation incurred and an authorization of payment in violation of this subsection is void. A county officer who knowingly violates this subsection is jointly and severely liable to the county for the full amount paid. A county employee who knowingly violates this subsection may be removed for cause."

Modify County Fleet crosscharges to various departments as shown in the table below:

Org.	Division Name	CEX Rec.	Amendment	Difference
1000	County Board	\$0	\$23	\$23
1011	County Executive - General Office	\$2,640	\$9,689	\$7,049
1140	DAS - Human Resources	\$135	\$342	\$207
1150	DAS - Risk Management	\$46	\$116	\$70
1151	DAS - Fiscal Affairs	\$113	\$285	\$172
1160	DAS - Information Management Services	\$4,327	\$10,942	\$6,615
1192	DAS - Economic & Community Dev.	\$2,745	\$6,941	\$4,196
4000	Sheriff	\$551,059	\$2,054,271	\$1,503,212
4300	House of Correction	\$13	\$33	\$20
4500	District Attorney	\$34,152	\$89,846	\$55,694
4900	Medical Examiner	\$5,326	\$18,735	\$13,409

3010	Election Commission	\$692	\$1,751	\$1,059
5070	Transportation Services	\$3,461	\$8,919	\$5,458
5080	Architectural, Engineering & Env. Svcs	\$12,036	\$35,132	\$23,096
5100	Highway Maintenance	\$1,829,157	\$3,828,052	\$1,998,894
5700	Facilities Management	\$90,020	\$310,175	\$220,155
6300	DHHS - Behavioral Health Division	\$12,838	\$39,749	\$26,912
7200	County Health Programs	\$3,846	\$9,725	\$5,879
7900	Department On Aging	\$4,414	\$11,162	\$6,748
8000	Dept of Health & Human Services	\$5,099	\$14,317	\$9,217
9000	Parks, Recreation & Culture	\$1,052,437	\$2,743,836	\$1,691,399
9500	Zoological Department	\$70,488	\$223,598	\$153,110
	TOTALS	\$3,685,044	\$9,417,639	\$5,732,595

This amendment has a \$0 tax levy impact.

Org. No.	Department (or Capital Project)	Expenditure	Revenue (or Bonds*)	Tax Levy
5300	DTPW-Fleet Management	\$2,700,302	\$7,631,418	(\$4,931,116)
Various	Remove all contractual fleet charges (see table)	(\$3,685,044)	\$0	(\$3,685,044)
Various	Restore Fleet crosscharges (see table)	\$9,417,639	\$0	\$9,417,639
5100	DTPW-Highways	\$0	\$801,479	(\$801,479)
TOTALS:		\$8,432,897	\$8,432,897	\$0

ACTION BY: (Mayo) Approve amendment 1A023 as noted above. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

Supervisor Thomas requested his amendment 1A030 for budget 5300 be withdrawn. It was so ordered.

ACTION BY: (Schmitt) Approve the 5100 budget as amended. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

ACTION BY: (Johnson) Approve the 5300 budget as amended. 7-0

AYES: Thomas, Mayo, Schmitt, Johnson, West, Jursik and Coggs (Chair) – 7

NOES: 0

EXCUSED:

The Committee adjourned at 5:40 p.m. The Committee will reconvene at approximately 1:00 p.m. on October 23, 2008.

Carol Mueller

Committee Clerk

Committee on Finance and Audit

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